ASSISTANT SECRETARY OF DEFENSE
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October 4, 2002

COMMAND, CONTROL,
COMMUNICATIONS, AND
INTELLIGENCE

MEMORANDUM FOR ASSISTANT SECRETARY OF THE ARMY (ACQUISITION, LOGISTICS & TECHNOLOGY)
DEPUTY UNDER SECRETARY OF DEFENSE (LOGISTICS & MATERIEL READINESS)

SUBJECT: JCALS Acquisition Decision Memorandum (ADM)

This ADM is based on the following:

- Recommendations regarding JCALS contained in the DUSD(L&MR) memorandum of June 13, 2002.
- Army Acquisition Executive memorandum of July 29, 2002.
- JCALS Milestone Decision Authority (MDA) review of September 18, 2002.

This ADM grants a Milestone III decision for the Army to field Software Package (SWP) 3.1.1 to all users. It also authorizes the Army to complete testing of SWP 3.1.2.

Based on the above-mentioned Decision Review and memoranda, I direct that JCALS program development stop at SWP 3.1.2 and that the program enter the sustainment mode. Accordingly, I direct the following:

Future Development

- The Army shall stop all JCALS development after SWP 3.1.2.
- The Army shall obligate no additional funds for JCALS other than the minimum needed for sustainment as approved by the DUSD(L&MR) until the OSD PA&E reviews, and the DUSD(L&MR) approves, the cost estimate discussed below.

Sustainment

- The JCALS Program Manager (PM) shall prepare a cost estimate to determine sustainment costs and to confirm that the program is affordable through the Future Years Defense Plan.
- To facilitate the cost estimate:
  - Within 20 days of this ADM, the Military Departments will advise the DUSD(L&MR) regarding whether, and to what extent, they will be part of the JCALS customer base.
  - Within 30 days of this ADM, the DUSD(L&MR) will provide the PM the necessary basic assumptions for the cost estimate, including which Military Departments will be part of the JCALS customer base.

- Not later than January 15, 2003, the Army will brief the results of the cost estimate to representatives of the DUSD(L&MR), OSD PA&E and other interested OIPT members. Issues will be quickly elevated to the OIPT for resolution.

Way Ahead

- The DUSD(L&MR) will direct studies regarding future requirements, including infrastructure sustainment requirements and alternatives. These studies will support review and approval of the cost estimate and will explore technical solutions that can meet individual Service Technical Manual, Publishing, and Product Data Management mission requirements.
- To support these studies, the Military Departments, within 90 days of this ADM, will (1) identify and document requirements to support these functional missions, and (2) brief the Principal Deputy USD(L&MR) and the C3I OIPT Leader on those requirements.
- Before submission to the JROC for validation, the DUSD(L&MR) will approve Military Department requirements. The DUSD(L&MR) will also lead analyses of alternatives to determine the best solutions for meeting those requirements.

Because JCALS began development many years before the passage of the Clinger-Cohen Act (CCA), it did not make full use of many of the concepts and techniques that are now required by the Act. Accordingly, additional effort on such actions in these final stages of the program would have little or no impact on any future expenditure of funds and would be wasted effort. However, as indicated above, effort will be redirected to identify a follow-on program(s) that will take full advantage of CCA actions.

Based on the information and documentation submitted for the review, and the confirmation of the Army CIO, I determine that, for the purposes of an orderly phase out of JCALS, this version 3.1.1, to the extent such actions would be useful and cost effective, has been developed in accordance with the requirements of division E of the Clinger-Cohen Act of 1996 (40 U.S.C. 1401 et seq.) and that appropriate actions have been taken with respect to the system in the areas of business process reengineering, analysis of alternatives, economic analysis, and performance measures.

The fielding decision for SWP 3.1.2 will not be considered a Milestone decision. I will make the SWP 3.1.2 fielding decision based on the following:

- Successful in-plant operational assessment results.
- The cost estimate discussed above.
- Compliance with the Financial Management Enterprise Architecture, as determined by the USD(Comptroller).
- A fully coordinated ADM.
- An updated Information Assurance Strategy.
- A recommendation from the PSA.

If the above criteria are met, I anticipate that the SWP 3.1.2 fielding decision will be made without an MDA-chaired decision review. As the decision will not be a Milestone decision, a Clinger-Cohen Act compliance determination by the Army or DoD Chief Information Officer will not be required.

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